

Message Text

SECRET

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ORIGIN SS-25

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TO AMEMBASSY HELSINKI IMMEDIATE

S E C R E T STATE 189492

EXDIS

E.O. 11652: GDS

TAGS: PCAT, PARM, URUS

SUBJECT: CAT - WORKING PAPER, REVISED DRAFT PROGRAM FOR
COOPERATION

REF: (A) HELSINKI 2372, (B) HELSINKI 2301,
(C) HELSINKI 2297

FOR GELB FROM ERICSON

1. CONCUR IN WORKING PAPER PROPOSED REF (A) WITH CHANGES
AND EXCEPTIONS NOTED IN PARAS BELOW.

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2. MILITARY/TECHNICAL CRITERIA: (A) THERE IS NO INTER-
AGENCY AGREEMENT TO TABLE CRITERION NINE. YOU SHOULD INDI-
CATE TO THE SOVIETS THAT WE WILL BE PREPARED TO MAKE SUG-
GESTIONS ON CO-PRODUCTION AT THE NEXT ROUND.

(B) YOU SHOULD TABLE THE VERSION OF CRITERION 1 ORIGINAL-

LY PASSED TO THE SOVIETS ON THE 21ST AS SPELLED OUT
HELSINKI 2297.

(C) CRITERION THREE SHOULD READ QUOTE WEAPONS WHICH ARE
PARTICULARLY SUSCEPTIBLE TO AND HAVE A HIGH POTENTIAL

UTILITY FOR MISUSE AGAINST COMMERCIAL AIRCRAFT. UNQUOTE
(D) CRITERION FOUR SHOULD READ QUOTE WEAPONS WHICH ARE
PARTICULARLY SUSCEPTIBLE TO AND HAVE A HIGH POTENTIAL
UTILITY FOR MISUSE AGAINST COMMERCIAL SHIPPING. UNQUOTE

(E) CRITERION FIVE SHOULD READ QUOTE ADVANCED RPT ADVANCED
ARMS OF A TYPE NOT ALREADY PRESENT OR GENERALLY IN USE IN
A REGION, WHICH ARE OF A TYPE THAT WOULD SIGNIFICANTLY
INCREASE THE RECIPIENT'S COMBAT CAPABILITY. UNQUOTE

(F) CRITERION SIX SHOULD READ QUOTE TYPES RPT TYPES OR
QUANTITIES OF ARMS LIKELY TO HAVE AN ADVERSE EFFECT ON
REGIONAL SECURITY, WHETHER OR NOT THEY ARE OF A TYPE
ALREADY PRESENT OR GENERALLY IN USE IN THE REGION. UNQUOTE

3. PROCEDURES: (A) PARAGRAPH 1 (C) SHOULD READ QUOTE
PROVIDE A FORUM FOR CONSULTATIONS ABOUT ARMS TRANSFERS,
INCLUDING PROSPECTIVE TRANSFERS, WHICH RAISE QUESTIONS OF
COMPATABILITY WITH THE CRITERIA. UNQUOTE FYI THE PURPOSE
OF THIS CHANGE IS TO ACCOMMODATE VERIFICATION CONCERNS.
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INCLUSION OF PAST TRANSFERS (POSTDATING AGREEMENT ON
CRITERIA) WOULD ALLOW US TO SEEK INFORMATION ABOUT QUES-
TIONABLE SOVIET ACTIVITIES.

(B) LAST PART OF PARAGRAPH 2 SHOULD READ QUOTE WILL NOT BE
RETRANSFERRED RPT RETRANSFERRED WITHOUT FURTHER AGREEMENT
CONSISTENT WITH RELEVANT CRITERIA. UNQUOTE

(C) IN FIRST SENTENCE OF PARAGRAPH 3 DELETE QUOTE AND OVER
EXPORTS OF TECHNOLOGY FOR MANUFACTURE OF ARMS. UNQUOTE
YOU SHOULD ALSO DELETE 3(C). FYI THESE DELETIONS TO
PARAGRAPH 3 ARE RELATED TO INTERAGENCY DISAGREEMENT OVER
MILITARY/TECHNICAL CRITERION NINE.

(D) FYI THE CONSULTATIVE MECHANISM WE HAVE IN MIND WOULD
OF COURSE OPERATE UNDER INSTRUCTIONS FROM CAPITALS.

4. WE ASSUME FROM DISCUSSION OF PD 13 REPORTED REF (B)
THAT SOVIETS ARE VERY MUCH AWARE THAT OUR NATO AND CERTAIN
OTHER CLOSE ALLIES (AND THEIRS) ARE EXCLUDED FROM US PRO-
POSALS. HOWEVER, IF THERE IS ANY DOUBT ABOUT SOVIET
UNDERSTANDING OF THIS POINT, IT SHOULD BE REITERATED.

5. WITH EXCEPTION OF THE POINTS REGARDING CRITERIA NINE
AND ONE, THE CHANGES ABOVE ARE MADE SUBJECT TO YOUR JUDG-
MENT THAT OVERRIDING NEGOTIATING CONSIDERATIONS REQUIRE A
DIFFERENT APPROACH. CHRISTOPHER

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